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Title

- Cost-effective priorities for the expansion of global terrestrial protected areas: Setting post-2020 global and national targets

One-sentence summary (a 125-character teaser)

Cost-effective zones for global terrestrial protected areas expansion are identified.

Authors

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Abstract

Biodiversity loss is a social and ecological emergency, and calls have been made for the global expansion of protected areas (PAs) to tackle this crisis. It is unclear, however, where best to locate new PAs to protect biodiversity cost-effectively. To answer this question, we conducted a spatial meta-analysis by overlaying seven global biodiversity templates to identify Conservation Priority Zones (CPZs). These are then combined with Low Human Impact Areas (LIAs) to identify Cost-Effective Zones for PA designation (CEZs). CEZs cover around 38% of global terrestrial area, of which only 24% is currently covered by existing PAs. To protect more CEZs, we propose three scenarios with conservative, moderate and ambitious targets, which aim to protect 19%, 26% and 43% of global terrestrial area, respectively. These three targets are set for each Convention on Biological Diversity (CBD) party with spatially-explicit CEZs identified, providing valuable decision support for the post-2020 global biodiversity framework.

50 MAIN TEXT

51 Introduction

52 Global biodiversity is declining faster than at any time in human history (1-3), with
53 potentially dire consequences for human society (4). Protected areas (PAs) are the
54 cornerstones of biodiversity and conservation (5). In 2010, Parties to the Convention
55 on Biological Diversity (CBD) proposed twenty Aichi targets to prevent biodiversity
56 loss, with Target 11 specifically calling for protected areas to be increased and
57 improved (*By 2020, at least 17% of terrestrial and inland water, and 10% of coastal
58 and marine areas are conserved through effectively and equitably managed,
59 ecologically representative and well-connected systems of protected areas and other
60 effective area-based conservation measures*). Since then, coverage of terrestrial PA has
61 grown from 12.7% in 2010 to 15.2% in 2020, which may continue to grow according
62 to future commitments from CBD parties (6). However, the current global PA network
63 has not successfully mitigated the ongoing decline of biodiversity and ecosystem
64 services (6, 7), and there is overwhelming agreement that Aichi Target 11 is not
65 adequate to conserve biodiversity (8).

66 The 15th Meeting of the Conference of the Parties to the Convention on Biological
67 Diversity (CBD COP15) was planned to be held in Kunming, China, in October 2020
68 (which is postponed due to the COVID-19 pandemic). The conference is themed
69 around “Ecological Civilization: Building a Shared Future for All Life on Earth”, and
70 the final decision on the post-2020 global biodiversity framework will be made at this
71 meeting. According to the zero draft of the post-2020 global biodiversity framework
72 (9), a global, outcome-oriented framework should be provided for the development of
73 national goals and targets, in which protection of sites of particular importance for
74 biodiversity through PAs and OECMs (other effective area-based conservation
75 measures) is still an emphasis. In addition, a “no loss” goal was proposed toward those
76 critical ecosystems that are rare, vulnerable or important, (10). It is obvious that within
77 the post-2020 framework, coverage targets for global and national PA are crucial, and
78 should cover those critical ecosystems to the best, which in turn gives rise to the urgent
79 question: “Where are the most effective and feasible regions for PA designation to
80 protect biodiversity cost-effectively?” Previous studies provide much of the required
81 research basis to help answer this question. Several studies have identified the priority
82 areas for biodiversity conservation, including Crisis Ecoregions (CE) (11),
83 Biodiversity Hotspots (BH) (12), Endemic Bird Areas (EBA) (13), Key Biodiversity
84 Areas (KBA) (14), Centers of Plant Diversity (CPD) (15), Global 200 Ecoregions
85 (G200) (16) and Intact Forest Landscapes (IFL) (17). These templates of global
86 biodiversity conservation prioritization are widely recognized and represent several
87 important facets of biodiversity conservation. However, the identified regions
88 invariably also include areas with high human impact (e.g., cities and farmland), which
89 makes designating PAs much more difficult.

90 As a result, the targets set by conservation scientists often do not align with political
91 objectives or policy goals (18, 19). However, there have also been several studies that
92 have identified wilderness areas with lower levels of human impact, where PA
93 designation in line with Aichi Target 11 is both suitable and feasible (20-23). These
94 studies also indicate that minimizing human disturbance could enhance the
95 biodiversity conservation effectiveness of newly designated PAs. Although wilderness
96 areas may not always offer the most effective biodiversity conservation opportunities
97 (5, 24), the effects of location and scale are important (25, 26). For example,
98 wilderness areas provide a buffering effect against species loss; the extinction risk for
99 species within wilderness communities is on average less than half that of species in
100 non-wilderness communities (27). Furthermore, while cost-effectiveness has been

101 addressed in several studies (28, 29), few have conducted comprehensive analyses to
102 identify potential PAs with clearly defined spatial boundaries for each CBD party.

103 To summarize, there is a pressing need to understand where best to locate future PAs
104 to maximize effectiveness and feasibility for biodiversity conservation. There is also a
105 broad acknowledgment that Aichi Target 11 is not adequate to conserve biodiversity
106 and a global protection of around 30% to 70% (or even higher) of the Earth is well
107 supported in the literature (30). For example, a target of nearly 28% has been put
108 forward to conserve the entire terrestrial species, ecoregions, Important Bird and
109 Biodiversity Areas (IBAs) and Alliance for Zero Extinction Sites (AZEs) (31). And
110 31% has been set as the bottom line for the post-2020 target for the conservation of
111 globally important areas for biodiversity and ecosystem services such as carbon
112 storage (32). Beyond that, the *Nature Needs Half* initiative (33, 34) and *Half Earth*
113 vision (35, 36) call to protect as much as 50% of the world, to protect at least 85% of
114 the species on Earth. While the above studies propose (arguably laudable) post-2020
115 PA coverage targets, they lack the sufficiently high-resolution spatial planning for
116 effective PA expansion, thus the most cost-effective potential sites may not be
117 designated. In addition, previous studies mainly focused on global headline targets,
118 with fewer studies giving consideration for national targets or taking differentiated
119 regional natural and social conditions into account.

120 To fill this knowledge gap and provide decision support for the development of the
121 post-2020 global biodiversity framework (37), this study focuses on the spatial
122 planning of global terrestrial PAs by identifying cost-effective priorities and setting
123 global and national coverage targets. Four criteria are included: (1) the effectiveness in
124 biodiversity conservation; (2) the feasibility for PA designation that is both spatially
125 explicit and high resolution, which requires to identify target regions with clearly
126 defined spatial boundaries; (3) the different scenarios and priorities for policy makers;
127 and (4) the heterogeneity for and within different countries. By considering the above
128 criteria, this spatial planning aims to bridge the gap between conservation science and
129 the political rationale required for the post-2020 targets.

130 131 **Results**

132 133 **Conservation Priority Zones (CPZs)**

134 Figure 1A maps the distribution of Conservation Priority Zones (CPZs) by overlaying
135 seven global biodiversity templates (fig. S1 and fig. S2). Globally, CPZs cover 77.2%
136 of the terrestrial area, including almost all terrestrial area near the equator (between
137 15°N and 15°S). However, most deserts and some areas of high northern latitudes are
138 not identified as CPZs. These include the Australian Desert, Arabic Peninsula, Sahara,
139 Taklimakan and Russian Far East. Large areas of the European Plain, with a high level
140 of human impact, are not identified as CPZs.

141 CPZs are classified into three levels according to the number of times they are
142 identified by the seven global biodiversity templates. In terms of area, Level 1, 2, 3
143 CPZs take up 19.2%, 19.1% and 38.9%, respectively, of global terrestrial lands. Level
144 1 CPZs, with the highest priority for biodiversity conservation, are mainly located in
145 low and middle latitudes, including northern and eastern South America, East and
146 Southeast Asia, eastern Africa, north of the Middle East, and southern North America.
147 Level 2 CPZs usually surround Level 1 CPZs, which are mainly located in South

America, South Asia, and southern North America. Level 3 CPZs are widely distributed in Asia, North America, central Africa, and central Oceania.

Cost-Effective Zones for protected area designation (CEZs)

Figure 1B maps the distribution of Cost-effective Zones for PA designation (CEZs), which are defined as CPZs under low levels of human impact. CEZs cover 37.8% of the Earth's land surface with Level 1 covering 7.5%, Level 2 covering 9.5% and Level 3 covering 20.8%. Low human impact areas (LIAs) cover 54.9% of terrestrial area (excluding permanent ice and snow), 68.9% of which are covered by CEZs, indicating that nearly two-thirds of LIAs have a high priority for conservation.

The coverage of CEZs is far less extensive than CPZs in middle and low latitudes, especially in eastern South America, South and Southeast Asia, eastern Africa and Madagascar, while in high latitudes such as northern Asia and northern North America, the distribution of CEZs and CPZs are almost the same. This is due to the non-stationary distribution of human impact.

In terms of the distribution of different CEZ levels, Level 1 CEZs are mainly located near the equator, including northern South America, Southeast Asia, and central Africa. Level 2 CEZs are mainly distributed in northern South America, Southeast Asia, northern Asia, northern North America and central Africa. Level 3 CEZs cluster in high latitudes of the northern hemisphere, central Africa and central Oceania.

Global protected area coverage targets

Figure 2 maps the distribution of CEZs and existing PAs, showing the specific locations of unprotected CEZs with spatially-explicit and clear boundaries. Large areas of CEZs are unprotected globally. For example, in northern South America, which is an important area for global biodiversity, there are still many unprotected Level 1 and Level 2 CEZs despite relatively good existing PA coverage. In northern Asia, the existing PA coverage is quite limited, leaving many Level 2 and 3 CEZs unprotected. While in Europe, the existing PAs are usually located outside CEZs.

Although 14.1% of the terrestrial area has already been designated as PAs globally (38), only 24% of CEZs are under protection, leaving the remaining 76% of CEZs unprotected. To fill these conservation gaps will not only increase the PA coverage in number, but also promote the effectiveness of conservation in the suitable places, which will enhance the quality of the PA system.

The global targets under Conservative, Moderate and Ambitious scenarios require 19%, 26%, and 43% of total terrestrial area to be protected, respectively. The Ambitious Target is between 30% and 50% (39), echoing the *Nature Needs Half* initiative (33) and the *Half-Earth* vision (35). The Moderate Target is between 20% and 30%, and the Conservative Target is slightly higher than the 17% Aichi Target 11.

To achieve these targets, more CEZs should be protected where human impact is low and thus the cost of designating PAs are relatively low. While the target areas corresponding to the three scenarios have different conservation priorities. To achieve

190 the Conservative Target, all unprotected Level 1 CEZs should to be conserved, which
191 are areas of the highest conservation priorities for global biodiversity and thus strict
192 conservation measures should be taken. To achieve the Moderate Target, in addition to
193 unprotected Level 1 CEZs, unprotected Level 2 CEZs should also be protected to
194 cover areas with medium conservation priorities. To achieve the Ambitious Target, all
195 unprotected Level 1, 2 and 3 CEZs should be protected and more inclusive
196 conservation measures could be considered. For practical purposes, we call for
197 immediate actions to achieve the Conservative Target by conserving unprotected level
198 1 CEZs, and using the Moderate Target as a medium-term goal for PA expansion by
199 2030, while the Ambitious Target as a longer-term goal by 2050. PA coverage targets
200 for each continent are shown in fig. S3.

202 **National protected area coverage targets**

203 We classified 195 of 196 CBD parties (not including the European Union) into 5
204 categories according to the percent range protected under different scenarios (Fig. 3
205 and Table 1). Detailed results for each CBD party are listed in table S1, including PA
206 coverage targets in different scenarios (Existing PAs, Ambitious, Moderate and
207 Conservative Targets), CPZs coverage, unprotected CPZs, CEZs coverage and
208 unprotected CEZs.

209 We recognize that individual countries are likely to play different roles in the projected
210 global expansion of PAs. The top 10 countries with the largest PAs and highest PA
211 coverage under the Ambitious Target are shown in fig. S4. Overall, the top 10
212 countries (including Russian Federation, Australia, Canada, Brazil, China, the United
213 States of America, Congo, Kazakhstan, Indonesia, and Angola) with the largest PA
214 expansion potential contribute 66% to the global expansion of PAs under the
215 Ambitious Target (fig. S5).

216 **Discussion**

217 **Policy implications at international and national levels**

220 We have identified CEZs for future PA designation and proposed PA coverage targets
221 at three scenarios at both global and national levels (table S1). As there is huge
222 potential to add additional CEZs to the existing global PA network, CBD parties have
223 the responsibility to protect more CEZs for effective biodiversity conservation and
224 sustainable development.

225 At the international level, our research could be useful in developing the post-2020
226 global biodiversity framework. CEZs are sites of particular importance for biodiversity
227 and feasible areas for designation of PAs, thus protecting CEZs could help achieve the
228 goals and targets proposed in the post-2020 framework. It should be also noted that, in
229 achieving bold conservation targets and to maximize the conservation of CEZs,
230 OECMs should also be considered as supplementary to PAs, which can provide
231 positive conservation outcomes and have an important role in supporting coexistence,
232 compatibility and connectivity as part of an integrated approach to in-situ conservation
233 (40, 41).

234 At the national level, our research may help policy development when considered as a
235 part of a systematic conservation planning approach (or similar), e.g., in devising
236 aligned legal and regulatory mechanisms spanning across various scales and

jurisdictions to enable countries to update their National Biodiversity Strategies and Action Plans (NBSAPs) in a holistic, evidence-based manner. In fact, previous targets for PA coverage have typically been discussed at the global level rather than being grounded in the realities of national/regional contexts (42, 43). There are clearly important natural and social issues that need to be accounted for at the national level, where conservation needs are likely to be correspondingly different (44). The responsibility towards global biodiversity conservation (45), the demand and suitable areas for PA expansion (46), and the level of biodiversity under threat (47) can vary markedly between nations. If PA targets continue to operate solely at the global level, there is a risk that even if the global targets for increasing PA coverage are achieved, this expansion may not align with the most effective potential areas, thus leaving many important areas unprotected. In this study, we highlighted the significant variations among countries in the potential contribution to global biodiversity conservation, indicating a need to consider country-specific targets with an overarching global target. Besides the numerical targets, we identified CEZs with relatively clearly defined spatial boundaries and different levels of conservation priorities, which are useful in stage planning with different conservation measures.

Countries require special attention

Based on our research, there are five categories of countries that require special attention. These are as follows:

(1) Mega CEZ/CPZ countries and Megadiverse countries. These countries are crucial to global biodiversity conservation. CEZs are concentrated in a small number of countries including the Russian Federation, Australia, Canada, Brazil, China, and the United States of America, which together make up 53% of all CEZs by area and have the greatest potential for PA expansion. In addition, CPZs in eight countries (Russian Federation, China, Brazil, the United States of America, Australia, Canada, India, and Argentina) account for 50% of all CPZs by area (fig. S6). Megadiverse countries are among the world's richest for living organisms (48). The CPZs and CEZs of 17 megadiverse countries (including Australia, Brazil, China, Colombia, Democratic Republic of the Congo, Ecuador, India, Indonesia, Madagascar, Malaysia, Mexico, Papua New Guinea, Peru, Philippines, South Africa, the United States of America, Venezuela) account for 42.8% and 40.2% of global CPZs and CEZs by area, respectively, indicating the importance of these countries in global biodiversity conservation. However, the conservation status of CEZs varies greatly among these countries, with protected CEZ percentages ranging from 2.8% for Papua New Guinea to 66.0% for Venezuela. The potential for the expansion of PAs and associated targets therefore differ markedly amongst megadiverse countries (fig. S7).

(2) Countries needing to protect more CEZs. These are countries with the largest unprotected CEZ areas globally or those with the largest area of unprotected CEZ as a percentage of their total terrestrial land area. The countries with the largest unprotected CEZs are largely consistent with the top 20 CEZ countries, except for Bolivia, which has already protected 42.2% of its CEZ areas (fig. S5). Countries with high proportions of unprotected CEZ areas should take immediate action to expand their PAs.

(3) Countries with many CPZs but few CEZs. These countries have important biodiversity conservation value, but also substantial human activity. For example, CPZs account for 94.4% of the territorial area of India, but only 7.2% remain as CEZs. This indicates the potential for conflict between biodiversity conservation and human activity. Countries in this group are likely to require more inclusive conservation actions, such as using OECMs, and ecological restoration and/or rewilding.

287 **(4) Countries with many PAs but few LIAs or CEZs.** As an example, Germany has
288 36.6% PA coverage of the land area, while CEZs only account for 3.1%. This indicates
289 that countries with fewer LIAs can protect both biodiversity and cultural landscapes
290 (e.g., traditionally farmed areas and their associated biodiversity) by establishing more
291 inclusive PAs, and while not identified as CEZs at a global scale, these areas may have
292 national and regional conservation significance. This also highlights that the targets we
293 propose should not be seen as the upper limit of PA coverage; the PA system could be
294 expanded outside CEZs to protect other areas with conservation values.

295 **(5) Non-CBD parties.** The United States of America, as perhaps the most prominent
296 non-signatory to the CBD, is a megadiverse country, with 75.7% of its land area
297 identified as CPZs. Its unprotected CEZs cover 18.9% of its land area and 4.6% of the
298 world's unprotected CEZs, indicating the potential for the expansion of the USA PA
299 network and further contribution to global biodiversity conservation.

300 To summarize, seven countries are of top priority in terms of potential PA expansion;
301 namely Australia, China, Brazil, the United States of America, Kazakhstan, Indonesia,
302 and Democratic Republic of the Congo. It should also be noted that 19 countries have
303 unprotected CEZs covering over 50% of their terrestrial area, most of which are less
304 developed countries.

305 The effective implementation of the Convention on Biological Diversity requires
306 clarification of each party's rights and obligations. Countries undertake different
307 responsibilities and face different challenges to achieve their national targets. The
308 future socioeconomic development of countries with high PA coverage may be
309 restricted, as large areas are set for conservation. The responsibility for biodiversity
310 conservation in such countries should not be assumed independently, but the common
311 responsibility of the international community. This indicates that a global cooperation
312 mechanism for the expansion of PAs is urgently needed; protecting biodiversity is both
313 a shared responsibility of humankind and an economic imperative. Such multilateral
314 global action could significantly improve the effectiveness of biodiversity conservation
315 on a global scale (3, 45), and as there are large national variations in the capacity to
316 manage PAs effectively (47), and poorer countries tend to have lower capacity, often
317 alongside high levels of biodiversity (31), we propose a global cooperation mechanism
318 to share knowledge, good practice and resources.

319 **Caveats and limitations**

321 There are inevitably some uncertainties associated with this study, particularly those
322 concerning data quality, which do need careful consideration. Despite using the best
323 available data on global biodiversity templates, it was not possible to reflect the
324 conservation need for all taxa and cover all aspects of biodiversity conservation, which
325 may have led to an underestimation of CPZs. It was also impossible to exclude all
326 human impacts, which may have led to an overestimation of LIAs. Although the World
327 Database on Protected Areas (WDPA) represents the best available dataset, this
328 database may not include all PAs and data quality is often uneven across countries,
329 which will cause under-estimates of the existing PAs in certain nations (49). Due to
330 these combined uncertainties, the PA coverage targets proposed in this paper may be
331 either over or under-estimates, depending on the data quality in each country.

332 We recognize these limitations and while our analysis is acceptable at an overarching
333 global scale, the results need further validation and optimization using relevant data
334 with higher resolution and accuracy in the future (50, 51). And the targets proposed for
335 each CBD party in this study is only referential rather than mandatory, which provides
336 a sound basis for parties to set their own formal targets and conduct the spatial

337 planning of PAs by incorporating more national-scale datasets with higher accuracy
338 and at finer resolution.

339 It should also be noted that “how many protected areas are enough to conserve
340 biodiversity” is still a challenging question, and thus further studies are required based
341 on our results, which could be used as baseline data in the long-term planning and
342 monitoring of global PAs.

343 344 **Materials and Methods**

345 **Identification of Conservation Priority Zones (CPZs)**

346
347 We conducted a spatial meta-analysis of seven global biodiversity prioritization
348 templates to identify the Conservation Priority Zones (CPZs) (52), including Crisis
349 Ecoregions (CE), Biodiversity Hotspots (BH), Endemic Bird Areas (EBA), Key
350 Biodiversity Areas (KBA), Centers of Plant Diversity (CPD), Global 200 Ecoregions
351 (G200) and Intact Forest Landscapes (IFL). The templates were then overlaid and
352 categorized into three levels based on the number of times the zone is identified by
353 different templates. Areas covered by three or more templates were defined as Level 1
354 CPZs, those covered by two templates were defined as Level 2 CPZs, and areas
355 covered only by one template were defined as Level 3 CPZs.
356

357 These templates were selected because: (1) they identify important terrestrial regions
358 in consideration of at least one facet of biodiversity; (2) they are robust and widely
359 used in global biodiversity modelling; and (3) the data are relatively reliable and
360 accessible. Explanations for each template are as follows:(1) CEs are ecoregions in
361 which biodiversity and ecological function are at highest risk because of extensive
362 habitat conversion and limited habitat protection (11); (2) BHs are areas featuring
363 exceptional concentrations of endemic species and experiencing exceptional loss of
364 habitat (12); (3) EBAs are areas which encompass the overlapping breeding ranges of
365 restricted-range species, such that the complete ranges of two or more restricted-range
366 species are entirely included within the boundary of the EBA (13); (4) KBAs are
367 globally important sites that are large enough or sufficiently interconnected to support
368 viable populations of the species for which they are important (14); (5) CPDs are sites
369 of global botanical importance based on their high plant endemism and species
370 richness (15); (6) G200s are large-scale priority areas of uniform ecological features,
371 chosen for the conservation of the most outstanding and representative of the world’s
372 habitats (16); (7) IFLs are unbroken expanses of natural ecosystems within the current
373 forest extent, with no remotely detected signs of human activity, and large enough that
374 all native biodiversity, including viable populations of wide-ranging species, could be
375 maintained. IFLs have high conservation value and are critical for stabilizing terrestrial
376 carbon storage, harboring biodiversity, regulating hydrological regimes, and providing
377 other ecosystem functions (17).

378 Because of the differences in the selection of surrogates, emphasis on the criteria and
379 designation methods, these templates are significantly different from each other
380 (Table. S2). For example, as surrogates for biodiversity, CE and G200 focus on the
381 ecoregion, EBA on birds, BH and CPD on plants, and IFL on forest landscapes, while
382 KBA focuses on species and ecosystems. Vulnerability and irreplaceability are widely
383 accepted as a fundamental criterion in the identification of conservation priorities (52-
384 54). Irreplaceability reflects how important a specific area is for effective conservation
385 and vulnerability is about the sensitivity of particular biodiversity features (53). In
386 these templates, EBA, CPD, G200 and IFL take irreplaceability into special
387 consideration; CE stresses vulnerability, while BH and KBA stress both

irreplaceability and vulnerability. As for the designation method, CE, BH, CPD, G200 and IFL are the products of top-down scientific research, while KBA and EBA are designated from the bottom-up. It is obvious that each template alone is not sufficient for biodiversity conservation, and therefore an overlay analysis is required.

Spatial data for these templates are available online as vector (e.g., polygon) or raster format. To ensure the accuracy of area calculation, all data were projected to Eckert IV (55) and transformed into raster format at 1 km resolution.

Identification of Cost-Effective Zones for protected areas designation (CEZs)

To exclude unsuitable areas for PA designation and reduce conservation cost (56), we applied the data of Low Human Impact Area (LIA) (21) in the identification of CEZs. Areas with lower human influence — wild or wilderness — contribute to important ecosystem service and biodiversity (57), has typically been viewed as more feasible for PAs designation. Amongst the latest studies on global human impact assessment including Human Footprint (58), Human Modification (22) and LIAs (21). We opted to use LIA for two main reasons. First, compared with other assessments, LIA uses more recent data. Second, LIA uses the Boolean overlay method, and so creates polygons with clearly defined boundaries. Taken together, these provide a more reliable platform for planning PA designation, while the segmentation of continuous Human Footprint and Human Modification would cause considerable uncertainty if applied at a global scale (59). We identified CEZs as lands that lie in both CPZs and LIAs. CEZs are then categorized into 3 levels according to the levels of CPZ.

Setting Global and national protected area coverage targets

In order to propose national PA targets, a gap analysis was conducted by identifying areas currently within CEZs but not covered by existing PAs. PA targets are defined at 3 levels; (1) *Ambitious Target*, requiring all unprotected CEZs to be added into PA systems; (2) *Moderate Target*, requiring unprotected Level 1 and Level 2 CEZs to be added into PA systems; and (3) *Conservative Target*, requiring only unprotected Level 1 CEZs to be covered by PAs. To assist with the planning of conservation actions, unprotected Level 1 CEZs should be prioritized for protection, followed by unprotected Level 2 and Level 3 CEZs. The three targets were calculated by equations (1)(2) and (3):

$$T_C = \frac{PA+CEZ_{u1}}{A} \quad (1)$$

$$T_M = \frac{PA+CEZ_{u1}+CEZ_{u2}}{A} \quad (2)$$

$$T_A = \frac{PA+CEZ_{u1}+CEZ_{u2}+CEZ_{u3}}{A} \quad (3)$$

where T_C is the Conservative Target for the statistical unit, T_M is the Moderate Target, T_A is the Ambitious Target, CEZ_{u1} is the total area of unprotected Level 1 CEZs, CEZ_{u2} is the total area of unprotected Level 2 CEZs, CEZ_{u3} is the total area of unprotected Level 3 CEZs, and A is the total area of that statistical unit. The statistical unit is global and includes each CBD party.

For current PAs, we used December 2019 data from World Database on Protected Areas (WDPA) which includes 225,198 PAs (38). We only used terrestrial area data and adopted a conservative approach on selecting PAs to be included in our analysis. PAs less than 1km² were excluded. UNESCO Man and Biosphere Reserves and “undesigned” PAs were also excluded as their core conservation areas often overlap with other PAs. Point data were transformed into polygons using simple buffer zones

436 according to area. In total, existing PAs cover 14.1% of the global terrestrial area
437 (excluding Antarctica and Greenland).
438

H2: Supplementary Materials

References and Notes

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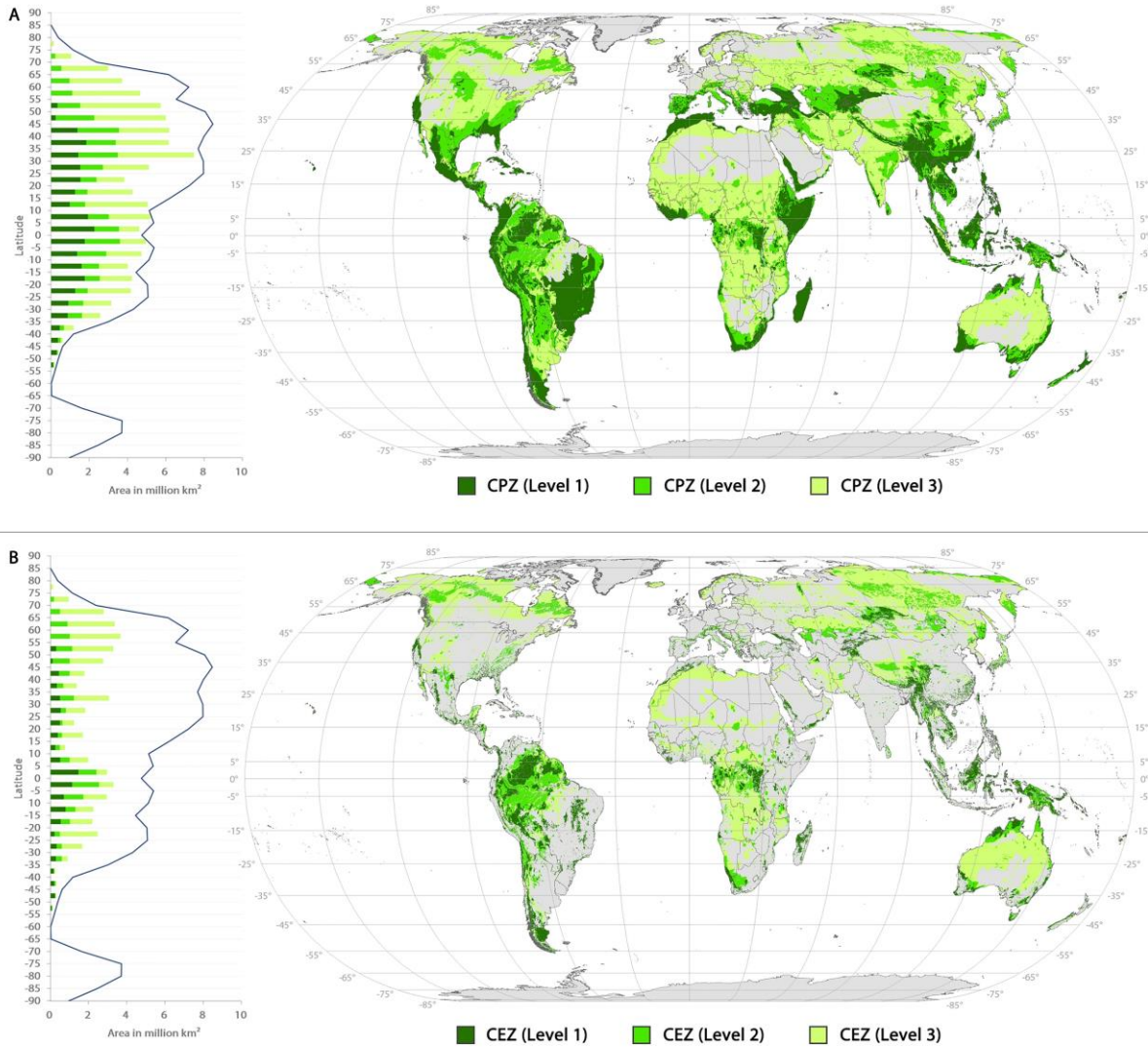
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630
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643

Fig. 1. Global distribution of CPZs (A) and CEZs (B) at 3 levels. Left: Latitudinal distributions of CPZs (A) and CEZs (B).



649 **Fig. 2. Global distribution of CEZs and existing PAs.** CEZs uncovered by existing
650 PAs (red) are considered highly feasible for PA expansion. The darker the
651 color, the higher the priority.
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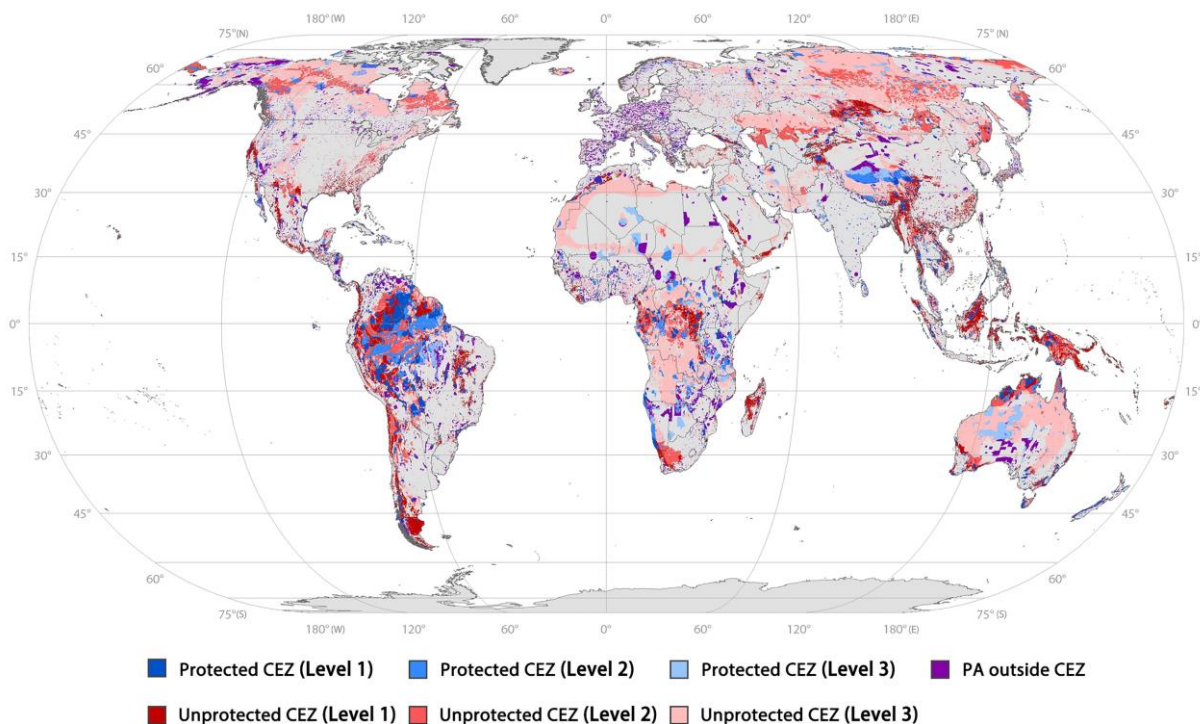


Fig. 3. Maps of countries with different percent range protected under four scenarios: (A) Existing PAs, (B) Conservative Target, (C) Moderate Target, (D) Ambitious Target. All countries and regions (excluding Antarctica and Greenland) are considered. It should be noted that, although the WDPA data is the best available one, it may not include all PAs, which will cause under-estimates of the existing PAs in certain countries.

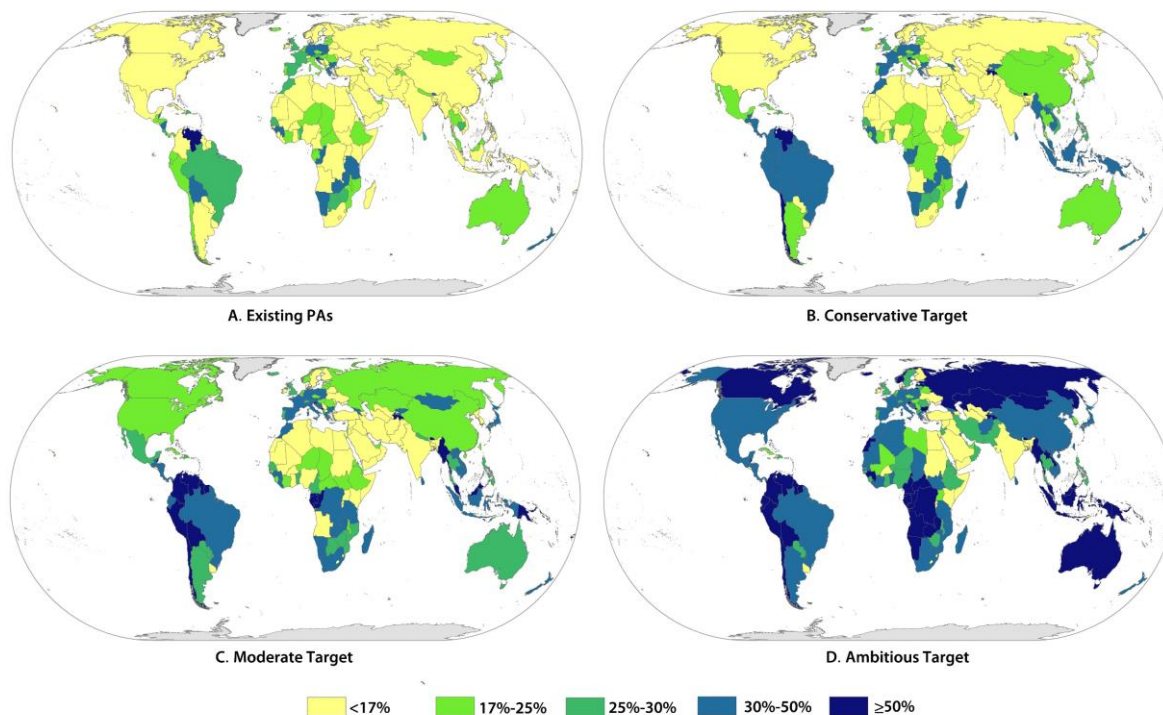


Table 1. Numbers of countries with different percent range protected under four scenarios. The total number and proportion of 195 CBD parties (not including the European Union) are divided into 5 categories according to percent range protected.

| Percent Range Protected | Scenarios | | | |
|-------------------------|--------------|---------------------|-----------------|------------------|
| | Existing PAs | Conservative Target | Moderate Target | Ambitious Target |
| [0,17%) | 109 (55.9%) | 76 (39.0%) | 64 (32.8%) | 42 (21.5%) |
| [17%,25%) | 42 (21.5%) | 43 (22.1%) | 32(16.4%) | 17 (8.7%) |
| [25%,30%) | 17 (8.7%) | 13 (6.7%) | 23 (11.8%) | 31 (15.9%) |
| [30%,50%) | 24 (12.3%) | 49 (25.1%) | 48 (24.6%) | 57 (29.2%) |
| [50%,100%] | 3 (1.5%) | 14 (7.2%) | 28 (14.4%) | 48 (24.6%) |